

## Message Text

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41

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FM SECSTATE WASHDC

TO USDOCOSOUTH

USCINCEUR

USNMR SHAPE BEL

DIA

C O N F I D E N T I A L STATE 301176

EXDIS, MILITARY ADDRESSEES HANDLE AS SPECAT EXCLUSIVE

USDOCOSOUTH AND USCINCEUR FOR POLADS

FOLLOWING REPEAT NICOSIA 03907 SENT ACTION SECSTATE INFO ANKARA  
ATHENS BONN LONDON PARIS EC BRUSSELS NATO USUN NEW YORK THE  
HAGUE 09 DEC 76

QUOTE C O N F I D E N T I A L NICOSIA 3907

EXDIS

E.O. 11652: GDS

TAGS: PFOR, CY

SUBJECT: MAKARIOS SUGGESTS NEXT STEPS IN CYPRUS NEGOTIATION

DEPT PASS USDOCOSOUTH AND USCINCEUR FOR POLADS, USNMR SHAPE BEL,  
AND DIA WASHDC

1. DUTCH AMBASSADOR JORISSEN HAS BRIEFED ME ON A CONVERSATION  
HE HAD WITH MAKARIOS LAST WEEK.

2. AFTER A DISCUSSION OF THE LEBANESE SITUATION AND MIDDLE EAST  
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PROSPECTS IN GENERAL, JORISSEN TURNED TO CYPRUS. HE TOLD

MAKARIOS BLUNTLY THAT HE WAS MAKING A MISTAKE IN AROUSING EXAGGERATED EXPECTATIONS OF INSTANT SOLUTIONS FROM THE CARTER ADMINISTRATION. THIS ATTEMPT TO SHIFT THE RESPONSIBILITY TO OTHERS WAS NOT AN ACT OF CONSCIENCE. NOR SHOULD MAKARIOS THINK THAT HE COULD DRIVE WEDGES BETWEEN US AND EC-9 WHO ARE ACTING JOINTLY IN TRYING TO BE HELPFUL. IF MAKARIOS WERE UTLIMATELY AGAIN TO TRY TO BLAME THE US FOR LACK OF PROGRESS, HE WOULD BE ATTACKING THE NINE AS WELL. EUROPEANS WOULD CONTINUE PRACTICE OF CLOSE CONSULTATION WITH US ADMINISTRATION REGARDING CYPRUS. MAKARIOS DISCLAIMED ANY SUCH INTENTION.

3. MAKARIOS SAID HE DID FEEL THAT ADVENT OF CARTER ADMINISTRATION MIGHT OFFER OPPORTUNITIES WHICH HAD NOT EXISTED BEFORE. HE WAS AWARE THAT THE US AND EC-9 HAD DEVELOPED CERTAIN PRINCIPLES AS GUIDELINES TO FUTURE NEGOTIATION. HE HOPED THAT WHEN THE NEW ADMINISTRATION CAME TO CONSIDER THE CYPRUS PROBLEM, IT AND THE NINE COULD CONVERT THE PRINCIPLES INTO SPECIFIC, IF GENERAL, PROPOSALS FOR A SOLUTION. AS REGARDS THE RELATIONSHIP BETWEEN EC-9 AND US IN DEVELOPING PROPOSALS, HE PREFERRED TO CHARACTERIZE THIS AS "CONCERTATION" RATHER THAN CONSULTATION. (JORISSEN ATTACHES IMPORTANCE TO MAKARIOS' USE OF THIS TERM AS IMPLYING A MORE SPECIFIC AND FORCEFUL JOINT INVOLVEMENT OF US AND EC-9.) AFTER PROPOSALS HAVE BEEN WORKED OUT, THEY SHOULD BE PUT TO UNSYG WALDHEIM WHO SHOULD THEN CALL A CONFERENCE OF THE PARTIES DIRECTLY CONCERNED IN THE DISPUTE. THIS WOULD BREAK THE CURRENT PROCEDURAL STALEMATE AND MOVE NEGOTIATION TO THE ESSENTIALS. MAKARIOS DESCRIBED THE PRESENT INTERCOMMUNAL NEGOTIATION AS HAVING NO FURTHER UTILITY. HE DESCRIBED THE NEGOTIATION AS HAVING BEEN "EITHER TOO EARLY OR TOO LATE."

4. JORISSEN SUGGESTED, AND MAKARIOS AGREED, THAT SOMETHING LIKE THE BERN "PROCEDURES" WORKED OUT BETWEEN GREECE AND TURKEY FOR THE AEGEAN NEGOTIATION MIGHT HAVE USEFUL RELEVANCE TO A NEW NEGOTIATION UNDER WALDHEIM.

5. COMMENT: JORISSEN IS USUALLY SKEPTICAL ABOUT MAKARIOS, BUT ON THIS OCCASION CONSIDERED THE ARCHBISHOP'S APPROACH AND HIS SUGGESTIONS TO BE SERIOUS AND POTENTIALLY HELPFUL.  
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FYI: MAKARIOS' VIEWS ON NEXT STEPS ARE IN ACCORD WITH JORISSEN'S, WHO BELIEVES US AND THE NINE SHOULD STOP CUTTING BAIT AND DEVELOP IN SECRECY THE GENERAL OUTLINES OF A CYPRUS SOLUTION INCLUDING TERRITORIAL ASPECTS.  
CRAWFORD

UNQUOTE ROBINSON

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